

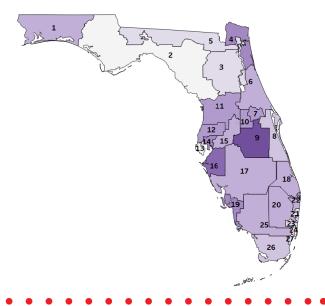
Redistricting 2020: The Prospects of Increasing Hispanic Legislative Representation in Florida

RESEARCH BRIEF

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Hispanics are driving population growth across the United States. This lead in population growth affords Latinos the opportunity to increase their political power by potentially increasing the number of legislative districts that can be represented by them. This report provides an overview of population changes in the state of Florida, showing how Hispanic population growth outpaces that of other groups in the state and across counties.

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The addition of one congressional seat to the state's delegation improves the chances of increasing Hispanic congressional representation in Central Florida as well as in county legislatures (i.e., boards of commissioners) across the state. Puerto Ricans are a leading group driving this population growth, especially as they settle in Central Florida counties.

On April 26, 2021, the U.S. Census Bureau delivered to the president of the United States results from the 2020 decennial census to be used for apportionment. The apportionment results showed that the state of Florida's delegation in the U.S. House of Representatives will increase to 28 representatives for the next ten years beginning with the 118th Congress (2023-2025). Apportionment is the process by which the 435 seats in the U.S. House of Representatives are divided among the 50 states of the union. This is a constitutionally-mandated task based on the decennial enumeration the Census Bureau conducts. The constitution guarantees each state one representative in the House of Representatives; the remaining 385 seats are then apportioned based on each state's total population.

This increase of one representative in the state's congressional delegation was expected given the population increase Florida experienced between 2010 and 2020. Between decennial censuses, the state's population grew by 14.1%. This rate of growth earned Florida eighth place as the state with the largest population growth behind Utah, Idaho, Texas, North Dakota, Nevada, Colorado, and Washington but ahead of more than 40 other states (see Table 1). The rate of growth of the national population was 7.1%; therefore, Florida's growth was nearly twice as large as the national rate of growth. As a result of gaining one additional seat in the House of Representatives, Florida's congressional delegation will be the third largest in the country after California and Texas.

In 2010, Florida's apportionment population of 18,900,773, divided among 27 congressional districts, yielded districts with 700,029 persons per district. In 2020, the total reapportionment population of 21,570,527, divided among 28 congressional districts, would yield districts with a population of approximately 770,376 persons per district. However, as of 2019, the last year for which detailed information at the congressio-

Table 1. Population Change by State, 2010 - 2020

| State | 2020 | 2010 | Percent Change |
|----------------------|---------------------------------------|--|----------------|
| | Apportionment Population | Apportionment Population | 2010 - 2020 |
| Utah | 3,275,252 | 2,770,765 | 18.2% |
| Idaho | 1,841,377 | 1,573,499 | 17.0% |
| Texas | 29,183,290 | 25,268,418 | 15.5% |
| North Dakota | 779,702 | 675,905 | 15.4% |
| Nevada | 3,108,462 | 2,709,432 | 14.7% |
| Colorado | 5,782,171 | 5,044,930 | 14.6% |
| District of Columbia | 691,533 | 604,598 | 14.4% |
| Washington | 7,715,946 | 6,753,369 | 14.3% |
| Florida | 21,570,527 | 18,900,773 | 14.1% |
| Arizona | 7,158,923 | 6,412,700 | 11.6% |
| South Carolina | 5,124,712 | 4,645,975 | 10.3% |
| Georgia | 10,725,274 | 9,727,566 | 10.3% |
| Oregon | 4,241,500 | 3,848,606 | 10.2% |
| Delaware | 990.837 | 900,877 | 10.2% |
| North Carolina | · · · · · · · · · · · · · · · · · · · | The state of the s | 9.3% |
| | 10,453,948 | 9,565,781 | |
| Montana | 1,085,407 | 994,416 | 9.2% |
| Tennessee | 6,916,897 | 6,375,431 | 8.5% |
| South Dakota | 887,770 | 819,761 | 8.3% |
| Virginia | 8,654,542 | 8,037,736 | 7.7% |
| Minnesota | 5,709,752 | 5,314,879 | 7.4% |
| Massachusetts | 7,033,469 | 6,559,644 | 7.2% |
| Nebraska | 1,963,333 | 1,831,825 | 7.2% |
| Maryland | 6,185,278 | 5,789,929 | 6.8% |
| Hawaii | 1,460,137 | 1,366,862 | 6.8% |
| California | 39,576,757 | 37,341,989 | 6.0% |
| New Jersey | 9,294,493 | 8,807,501 | 5.5% |
| Oklahoma | 3,963,516 | 3,764,882 | 5.3% |
| Alabama | 5,030,053 | 4,802,982 | 4.7% |
| lowa | 3,192,406 | 3,053,787 | 4.5% |
| Indiana | 6,790,280 | 6,501,582 | 4.4% |
| New Hampshire | 1,379,089 | 1,321,445 | 4.4% |
| New York | 20,215,751 | 19,421,055 | 4.1% |
| Rhode Island | 1,098,163 | 1,055,247 | 4.1% |
| Kentucky | 4,509,342 | 4,350,606 | 3.6% |
| Wisconsin | 5,897,473 | 5,698,230 | 3.5% |
| | | | |
| Arkansas | 3,013,756 | 2,926,229 | 3.0% |
| Kansas | 2,940,865 | 2,863,813 | 2.7% |
| New Mexico | 2,120,220 | 2,067,273 | 2.6% |
| Missouri | 6,160,281 | 6,011,478 | 2.5% |
| Louisiana | 4,661,468 | 4,553,962 | 2.4% |
| Maine | 1,363,582 | 1,333,074 | 2.3% |
| Pennsylvania | 13,011,844 | 12,734,905 | 2.2% |
| Vermont | 643,503 | 630,337 | 2.1% |
| Ohio | 11,808,848 | 11,568,495 | 2.1% |
| Alaska | 736,081 | 721,523 | 2.0% |
| Michigan | 10,084,442 | 9,911,626 | 1.7% |
| Wyoming | 577,719 | 568,300 | 1.7% |
| Connecticut | 3,608,298 | 3,581,628 | 0.7% |
| Illinois | 12,822,739 | 12,864,380 | -0.3% |
| Mississippi | 2,963,914 | 2,978,240 | -0.5% |
| West Virginia | 1,795,045 | 1,859,815 | -3.5% |
| U.S. Total | 331,108,434 | 309,183,463 | 7.1% |
| J.J. Iolai | 331,100,434 | 303,103,403 | 1.170 |

Source: U.S. Census Bureau, 2010 & 2020 Decennial Census Apportionment Results

nal district level was available from the Census Bureau, Florida's population at the district level ranged between 720,777 and 931,872, a difference of more than 211,000. As a result, Florida will need to redraw its congressional district boundaries for all its 28 districts to have an equal number of persons in them, vii a process known as redistricting. Viii With the increase in overall congressional representation and the growth rate of the Hispanic population, specifically Puerto Rican representation in Central Florida, it is feasible to expect an increase in Hispanic congressional representation.

Florida's Population Changes

This brief focuses on Florida's demographic changes at the county and congressional district levels that are likely to influence the congressional redistricting process in the state. However, the data for the ensuing analysis are mostly from the one-year estimates of the American Community Survey conducted annually by the Census Bureau as well as its yearly (vintage) population estimates. These data are the most detailed population information the Census Bureau has available at the sub-state level before it releases the decennial population counts and characteristics. *i Under normal circumstances, the Census Bureau would have released redistricting data based on the decennial census of the population at this point. However, the Census Bureau has announced that this redistricting data will not be available until September 2021, a six-month delay.*

County-Level Changes

As noted, the state of Florida has had one of the fastest growing populations in the United States, and while most of the state has grown in population, this growth has not

Figure 1. Total Population Change by County, 2010-2020

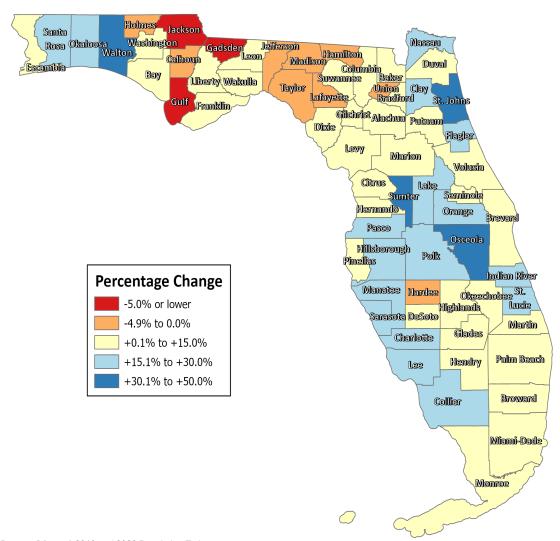
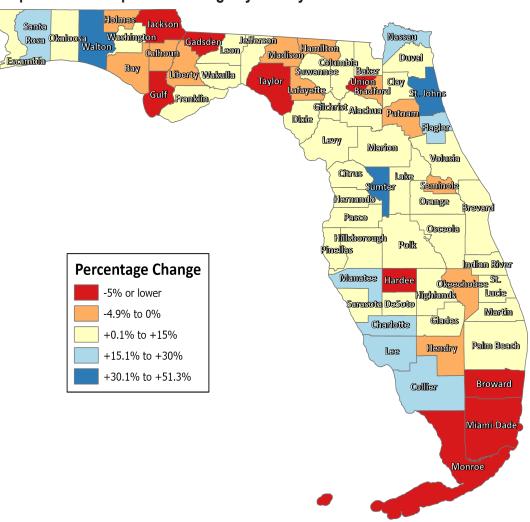


Table 2. Population Change by County in Florida, 2010-2020

| County | Total Population | Non-Hispanic | Non-Hispanic White Alone | Non-Hispanic Black alone | Non-Hispanic American Indian and Alaska Native alone | Non-Hispanic Asian alone | Non-Hispanic Native Hawaiian and Other Pacific Islander | Non-Hispanic Two or More Races | Hispanic |
|--------------|---------------------|--------------|-----------------------------|-----------------------------|---|-----------------------------|--|--------------------------------------|----------|
| Alachua | 9.5% | 6.8% | 3.7% | 9.2% | 11.1% | 22.2% | -4.7% | 37.9% | 39.6% |
| Baker | 9.2% | 8.1% | 5.9% | 14.9% | 44.0% | 49.6% | 40.0% | 49.2% | 67.4% |
| Bay | 1.2% | -0.9% | -2.6% | 2.3% | 3.6% | 16.9% | 51.0% | 19.8% | 44.0% |
| Bradford | 0.2% | -0.9% | -1.4% | -2.7% | 33.3% | 16.3% | -40.0% | 39.9% | 28.9% |
| Brevard | 11.8% | 8.1% | 5.7% | 14.9% | 10.8% | 37.7% | 3.7% | 37.9% | 54.0% |
| Broward | 11.7% | 2.5% | -12.2% | 22.4% | 8.2% | 26.3% | 21.6% | 31.1% | 39.1% |
| Calhoun | -4.0% | -4.8% | -4.2% | -12.8% | 11.7% | 50.7% | 0.0% | 3.3% | 11.3% |
| Charlotte | 21.8% | 19.0% | 18.0% | 23.8% | 50.7% | 39.1% | 71.9% | 40.6% | 67.1% |
| Citrus | 8.4% | 6.6% | 5.4% | 16.0% | 27.4% | 24.5% | 90.3% | 42.9% | 44.8% |
| Clay | 15.8% | 12.1% | 6.4% | 45.3% | 19.8% | 21.4% | 47.3% | 51.3% | 60.6% |
| Collier | 21.8% | 17.4% | 15.1% | 28.7% | 19.3% | 69.8% | 55.1% | 44.3% | 34.5% |
| Columbia | 7.5% | 5.4% | 3.2% | 12.2% | 4.6% | 18.7% | 33.3% | 27.9% | 48.4% |
| DeSoto | 10.3% | 7.1% | 6.8% | 4.7% | 70.0% | 11.2% | 75.0% | 49.2% | 17.7% |
| Dixie | 4.0% | 2.9% | 0.8% | 16.3% | 49.2% | 36.5% | 150.0% | 36.9% | 38.7% |
| Duval | 11.7% | 7.6% | 1.3% | 14.3% | 4.1% | 31.3% | 6.8% | 39.1% | 61.2% |
| Escambia | 8.2% | 6.6% | 4.3% | 7.7% | -2.5% | 28.1% | 26.3% | 36.2% | 38.8% |
| Flagler | 23.3% | 20.1% | 20.3% | 10.1% | 48.2% | 36.1% | 44.9% | 55.4% | 57.5% |
| Franklin | 5.9% | 4.4% | 4.4% | -0.3% | 25.0% | 51.7% | 50.0% | 34.6% | 35.7% |
| Gadsden | -5.3% | -6.9% | -8.9% | -6.1% | 4.2% | 15.5% | 100.0% | 9.6% | 10.2% |
| Gilchrist | 11.0% | 9.3% | 8.3% | 12.0% | 39.1% | 71.2% | 500.0% | 47.3% | 44.7% |
| Glades | 10.3% | 9.3% | 7.4% | 16.5% | 3.8% | 38.3% | 600.0% | 54.5% | 13.8% |
| Gulf | -14.5% | -13.3% | -6.1% | -48.1% | 30.0% | 74.4% | 33.3% | 24.1% | -40.7% |
| Hamilton | -1.1% | -2.8% | -2.8% | -5.6% | 41.4% | 28.6% | -100.0% | 49.1% | 16.3% |
| Hardee | -3.3% | -5.5% | -6.1% | -5.4% | 4.3% | -18.3% | 137.5% | 35.0% | -0.3% |
| Hendry | 9.8% | -4.0% | -3.2% | -8.6% | -7.5% | 19.2% | 136.4% | 21.9% | 23.9% |
| Hernando | 14.9% | 8.5% | 5.9% | 29.3% | 32.9% | 46.4% | 83.6% | 57.9% | 70.9% |
| Highlands | 8.1% | 3.1% | 0.6% | 17.2% | 12.5% | 11.1% | 44.4% | 32.5% | 32.0% |
| Hillsborough | 21.4% | 13.5% | 6.2% | 25.2% | 9.1% | 54.9% | 39.2% | 51.5% | 45.2% |
| Holmes | -1.3% | -2.2% | -4.2% | 14.5% | 31.3% | 41.6% | 8.0% | 15.4% | 40.1% |
| Indian River | 17.5% | 15.3% | 13.6% | 20.0% | 34.5% | 53.9% | 36.2% | 52.7% | 34.9% |
| Jackson | -7.2% | -7.9% | -8.7% | -8.6% | 9.2% | 30.7% | 129.2% | 19.1% | 8.3% |
| Jefferson | -1.4% | -2.1% | 2.6% | -12.4% | 89.3% | 100.0% | 0.0% | 37.0% | 16.5% |
| Lafayette | -3.7% | -6.1% | -3.5% | -23.6% | 57.9% | 100.0% | 150.0% | 43.3% | 13.4% |
| Lake | 26.1% | 19.1% | 14.5% | 42.9% | 20.7% | 50.8% | 55.2% | 58.1% | 76.5% |
| Lee | 27.4% | 20.3% | 17.6% | 31.9% | 26.7% | 56.2% | 34.4% | 60.5% | 59.4% |
| Leon | 7.1% | 5.7% | 0.1% | 12.7% | 6.5% | 29.3% | 3.8% | 35.5% | 29.8% |
| Levy | 3.7% | 1.8% | 1.0% | -0.3% | 52.2% | 42.3% | 71.4% | 29.9% | 26.5% |
| Liberty | 0.1% | -0.7% | -3.2% | 8.1% | 2.6% | 27.3% | 100.0% | 13.2% | 12.5% |
| Madison | -2.8% | -4.3% | -3.9% | -6.8% | 35.0% | 78.3% | 300.0% | 39.3% | 25.8% |
| Manatee | 27.1% | 24.3% | 22.1% | 27.4% | 38.3% | 73.5% | 37.8% | 68.1% | 43.1% |
| Marion | 12.7% | 8.0% | 5.0% | 17.8% | 24.6% | 43.3% | 30.7% | 49.8% | 51.0% |
| Martin | 10.3% | 7.9% | 6.7% | 8.5% | 29.4% | 53.4% | 69.1% | 51.8% | 27.4% |
| Miami-Dade | 8.0% | -3.8% | -5.8% | -4.0% | 9.4% | 11.1% | 7.4% | 17.0% | 14.3% |
| Monroe | 0.9% | -5.0% | -8.4% | 26.1% | -1.2% | 32.5% | 80.0% | 20.2% | 23.2% |
| Nassau | 23.9% | 21.8% | 21.6% | 14.3% | 21.8% | 45.0% | 37.5% | 62.9% | 85.4% |
| Okaloosa | 17.8% | 13.8% | 10.6% | 26.0% | 24.8% | 24.4% | 6.9% | 45.3% | 72.2% |
| Okeechobee | 5.7% | 2.1% | -0.1% | 14.4% | 30.7% | 1.4% | 68.0% | 33.6% | 17.1% |
| Orange | 22.3% | 12.5% | 3.5% | 25.4% | 17.4% | 34.5% | 19.2% | 42.6% | 48.6% |
| Osceola | 42.8% | 15.7% | 4.7% | 49.5% | 29.7% | 41.3% | 42.8% | 51.9% | 74.9% |
| Palm Beach | 13.9% | 7.8% | 0.8% | 25.9% | 7.6% | 38.1% | 28.1% | 42.4% | 39.7% |
| Pasco | 22.5% | 15.2% | 9.6% | 77.4% | 28.3% | 66.3% | 37.8% | 67.9% | 77.1% |
| Pinellas | 6.6% | 4.0% | 1.7% | 9.8% | 6.3% | 26.1% | 7.3% | 36.7% | 36.7% |
| Polk | 23.5% | 11.5% | 6.5% | 27.2% | 16.6% | 35.9% | 28.7% | 52.6% | 78.8% |
| Putnam | 0.8% | -0.8% | -1.6% | 0.2% | 16.8% | 5.3% | 89.2% | 23.0% | 16.8% |
| St. Johns | 45.7% | 41.8% | 38.7% | 38.2% | 37.1% | 139.1% | 35.6% | 103.7% | 116.0% |
| St. Lucie | 21.2% | 15.9% | 9.2% | 32.4% | 0.0% | 45.7% | 45.0% | 54.2% | 47.7% |
| Santa Rosa | 23.7% | 21.4% | 19.1% | 36.8% | 8.4% | 45.2% | 45.5% | 53.5% | 72.6% |
| Sarasota | 16.7% | 14.5% | 13.4% | 10.0% | 19.1% | 65.9% | 28.4% | 53.9% | 42.8% |
| Seminole | 12.1% | 4.4% | -2.0% | 23.0% | -0.5% | 48.1% | 29.7% | 43.0% | 48.7% |
| Sumter | 47.4% | 47.4% | 51.3% | 5.4% | 26.8% | 114.6% | 185.3% | 69.9% | 48.1% |
| Suwannee | 6.0% | 4.2% | 3.1% | 6.7% | 15.2% | 15.6% | 81.8% | 36.6% | 24.9% |
| Taylor | -4.4% | -5.3% | -5.2% | -9.3% | 7.4% | 22.2% | 100.0% | 26.2% | 19.9% |
| Union | -2.4% | -3.5% | -5.4% | -0.6% | 1.7% | 164.7% | 150.0% | 30.5% | 19.2% |
| Volusia | 13.6% | 8.1% | 5.4% | 17.9% | 15.7% | 37.5% | 38.6% | 47.9% | 56.9% |
| Wakulla | 11.3% | 10.4% | 10.6% | 4.6% | 21.0% | 36.5% | 38.9% | 40.2% | 39.2% |
| Walton | 38.8% | 37.2% | 37.1% | 23.7% | 4.9% | 87.6% | 70.7% | 73.3% | 67.1% |
| | | J / 0 | 2,0 | 20,0 | , | 27.6% | 514.3% | 0.070 | 42.9% |

Source: U.S. Census Bureau, (Vintage) 2010 and 2020 Population Estimates

Figure 2. Non-Hispanic White Population Change by County 2010-2020



Source: U.S. Census Bureau, (Vintage) 2010 and 2020 Population Estimates

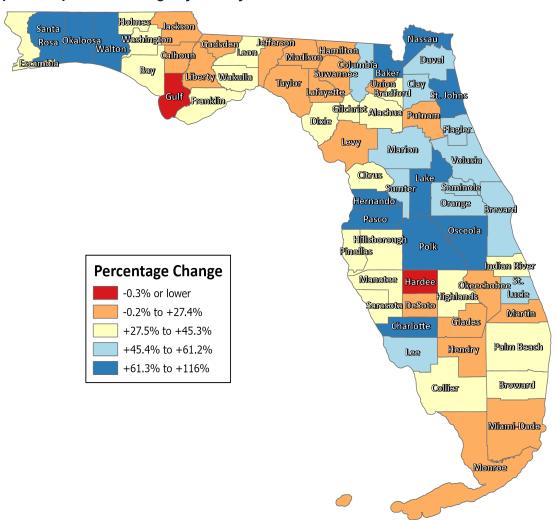
Table 3. Population Change by Ethnicity in Florida, 2010-2020

| | 2010 | 2020 | Percent change | 2010 Percentage of Population | 2020 Percentage of Population |
|--|---|---|---|--|--|
| TOTAL POPULATION | 18,846,143 | 21,733,312 | 15.3% | | |
| NOT HISPANIC | 14,595,595 | 15,983,575 | 9.5% | 77.4% | 73.5% |
| One Race: White Black or African American American Indian and Alaska Native Asian Native Hawaiian and Other Pacific Islander Two or More Races | 10,925,886 2,885,984 48,075 459,842 11,151 264,657 | 11,533,353 3,376,297 54,513 627,182 14,270 377,960 | 5.6% 17.0% 13.4% 36.4% 28.0% 42.8% | 58.0% 15.3% 0.3% 2.4% 0.1% 1.4% | 53.1% 15.5% 0.3% 2.9% 0.1% 1.7% |
| HISPANIC | 4,250,548 | 5,749,737 | 35.3% | 22.6% | 26.5% |

Table 4. Rate of Growth of the Population by Race and Ethnicity at the County Level, 2010-2020

| County | Total Population | Total | Non-Hispanic | Non-Hispanic White Alone | Non- Hispanic Black alone | Non-Hispanic American Indian and Alaska Native alone | Non-Hispanic Asian alone | Non-Hispanic Native Hawai- ian and Other Pacific Islander | Non- Hispanic Two or More Races | Hispanic |
|--------------|---------------------|--------|------------------------|-----------------------------|---------------------------------|---|-----------------------------|--|--|----------|
| Sumter | 139,018 | 47.4% | 47.4% | 51.3% | 5.4% | 26.8% | 114.6% | 185.3% | 69.9% | 48.1% |
| St. Johns | 278,715 | 45.7% | 41.8% | 38.7% | 38.2% | 37.1% | 139.1% | 35.6% | 103.7% | 116.0% |
| Osceola | 385,315 | 42.8% | 15.7% | 4.7% | 49.5% | 29.7% | 41.3% | 42.8% | 51.9% | 74.9% |
| Walton | 76,648 | 38.8% | 37.2% | 37.1% | 23.7% | 4.9% | 87.6% | 70.7% | 73.3% | 67.1% |
| Lee | 790,767 | 27.4% | 20.3% | 17.6% | 31.9% | 26.7% | 56.2% | 34.4% | 60.5% | 59.4% |
| Manatee | 411,219 | 27.1% | 24.3% | 22.1% | 27.4% | 38.3% | 73.5% | 37.8% | 68.1% | 43.1% |
| Lake | 375,492 | 26.1% | 19.1% | 14.5% | 42.9% | 20.7% | 50.8% | 55.2% | 58.1% | 76.5% |
| Nassau | 91,113 | 23.9% | 21.8% | 21.6% | 14.3% | 21.8% | 45.0% | 37.5% | 62.9% | 85.4% |
| Santa Rosa | 189,139 | 23.7% | 21.4% | 19.1% | 36.8% | 8.4% | 45.2% | 45.5% | 53.5% | 72.6% |
| Polk | 744,552 | 23.5% | 11.5% | 6.5% | 27.2% | 16.6% | 35.9% | 28.7% | 52.6% | 78.8% |
| Flagler | 118,451 | 23.3% | 20.1% | 20.3% | 10.1% | 48.2% | 36.1% | 44.9% | 55.4% | 57.5% |
| Pasco | 570,412 | 22.5% | 15.2% | 9.6% | 77.4% | 28.3% | 66.3% | 37.8% | 67.9% | 77.1% |
| Orange | 1,404,396 | 22.3% | 12.5% | 3.5% | 25.4% | 17.4% | 34.5% | 19.2% | 42.6% | 48.6% |
| Collier | 392,973 | 21.8% | 17.4% | 15.1% | 28.7% | 19.3% | 69.8% | 55.1% | 44.3% | 34.5% |
| Charlotte | 194,711 | 21.8% | 19.0% | 18.0% | 23.8% | 50.7% | 39.1% | 71.9% | 40.6% | 67.1% |
| Hillsborough | 1,497,957 | 21.4% | 13.5% | 6.2% | 25.2% | 9.1% | 54.9% | 39.2% | 51.5% | 45.2% |
| St. Lucie | 337,186 | 21.2% | 15.9% | 9.2% | 32.4% | 0.0% | 45.7% | 45.0% | 54.2% | 47.7% |
| Okaloosa | 212,820 | 17.8% | 13.8% | 10.6% | 26.0% | 24.8% | 24.4% | 6.9% | 45.3% | 72.2% |
| Indian River | 162,518 | 17.5% | 15.3% | 13.6% | 20.0% | 34.5% | 53.9% | 36.2% | 52.7% | 34.9% |
| Sarasota | 443,465 | 16.7% | 14.5% | 13.4% | 10.0% | 19.1% | 65.9% | 28.4% | 53.9% | 42.8% |
| Clay | 221,770 | 15.8% | 12.1% | 6.4% | 45.3% | 19.8% | 21.4% | 47.3% | 51.3% | 60.6% |
| Hernando | 198,792 | 14.9% | 8.5% | 5.9% | 29.3% | 32.9% | 46.4% | 83.6% | 57.9% | 70.9% |
| Palm Beach | 1,507,600 | 13.9% | 7.8% | 0.8% | 25.9% | 7.6% | 38.1% | 28.1% | 42.4% | 39.7% |
| Volusia | 561,497 | 13.6% | 8.1% | 5.4% | 17.9% | 15.7% | 37.5% | 38.6% | 47.9% | 56.9% |
| Marion | 373,513 | 12.7% | 8.0% | 5.0% | 17.8% | 24.6% | 43.3% | 30.7% | 49.8% | 51.0% |
| Seminole | 474,171 | 12.1% | 4.4% | -2.0% | 23.0% | -0.5% | 48.1% | 29.7% | 43.0% | 48.7% |
| Brevard | 608,459 | 11.8% | 8.1% | 5.7% | 14.9% | 10.8% | 37.7% | 3.7% | 37.9% | 54.0% |
| Broward | 1,958,105 | 11.7% | 2.5% | -12.2% | 22.4% | 8.2% | 26.3% | 21.6% | 31.1% | 39.1% |
| Duval | 966,728 | 11.7% | 7.6% | 1.3% | 14.3% | 4.1% | 31.3% | 6.8% | 39.1% | 61.2% |
| Wakulla | 34,319 | 11.3% | 10.4% | 10.6% | 4.6% | 21.0% | 36.5% | 38.9% | 40.2% | 39.2% |
| Gilchrist | 18,885 | 11.0% | 9.3% | 8.3% | 12.0% | 39.1% | 71.2% | 500.0% | 47.3% | 44.7% |
| Martin | 162,088 | 10.3% | 7.9% | 6.7% | 8.5% | 29.4% | 53.4% | 69.1% | 51.8% | 27.4% |
| DeSoto | 38,520 | 10.3% | 7.1% | 6.8% | 4.7% | 70.0% | 11.2% | 75.0% | 49.2% | 17.7% |
| Glades | 14,198 | 10.3% | 9.3% | 7.4% | 16.5% | 3.8% | 38.3% | 600.0% | 54.5% | 13.8% |
| Hendry | 42,813 | 9.8% | -4.0% | -3.2% | -8.6% | -7.5% | 19.2% | 136.4% | 21.9% | 23.9% |
| Alachua | 271,218 | 9.5% | 6.8% | 3.7% | 9.2% | 11.1% | 22.2% | -4.7% | 37.9% | 39.6% |
| Baker | 29,566 | 9.2% | 8.1% | 5.9% | 14.9% | 44.0% | 49.6% | 40.0% | 49.2% | 67.4% |
| Citrus | 153,010 | 8.4% | 6.6% | 5.4% | 16.0% | 27.4% | 24.5% | 90.3% | 42.9% | 44.8% |
| Escambia | 322,364 | 8.2% | 6.6% | 4.3% | 7.7% | -2.5% | 28.1% | 26.3% | 36.2% | 38.8% |
| Highlands | 106,639 | 8.1% | 3.1% | 0.6% | 17.2% | 12.5% | 11.1% | 44.4% | 32.5% | 32.0% |
| Miami-Dade | 2,707,303 | 8.0% | -3.8% | -5.8% | -4.0% | 9.4% | 11.1% | 7.4% | 17.0% | 14.3% |
| Columbia | 72,654 | 7.5% | 5.4% | 3.2% | 12.2% | 4.6% | 18.7% | 33.3% | 27.9% | 48.4% |
| Leon | 295,460 | 7.1% | 5.7% | 0.1% | 12.7% | 6.5% | 29.3% | 3.8% | 35.5% | 29.8% |
| Pinellas | 976,802 | 6.6% | 4.0% | 1.7% | 9.8% | 6.3% | 26.1% | 7.3% | 36.7% | 36.7% |
| Suwannee | 44,851 | 6.0% | 4.2% | 3.1% | 6.7% | 15.2% | 15.6% | 81.8% | 36.6% | 24.9% |
| Franklin | 12,201 | 5.9% | 4.4% | 4.4% | -0.3% | 25.0% | 51.7% | 50.0% | 34.6% | 35.7% |
| Okeechobee | 42,297 | 5.7% | 2.1% | -0.1% | 14.4% | 30.7% | 1.4% | 68.0% | 33.6% | 17.1% |
| Washington | 25,932 | 4.9% | 3.7% | 2.7% | 2.3% | -1.0% | 27.6% | 514.3% | 37.6% | 42.9% |
| Dixie | 17,057 | 4.0% | 2.9% | 0.8% | 16.3% | 49.2% | 36.5% | 150.0% | 36.9% | 38.7% |
| Levy | 42,214 | 3.7% | 1.8% | 1.0% | -0.3% | 52.2% | 42.3% | 71.4% | 29.9% | 26.5% |
| Bay | 171,322 | 1.2% | -0.9% | -2.6% | 2.3% | 3.6% | 16.9% | 51.0% | 19.8% | 44.0% |
| Monroe | 73,900 | 0.9% | -5.0% | -8.4% | 26.1% | -1.2% | 32.5% | 80.0% | 20.2% | 23.2% |
| Putnam | 74,815 | 0.8% | -0.8% | -1.6% | 0.2% | 16.8% | 5.3% | 89.2% | 23.0% | 16.8% |
| Bradford | 28,593 | 0.0% | -0.0% | -1.4% | -2.7% | 33.3% | 16.3% | -40.0% | 39.9% | 28.9% |
| Liberty | 8,364 | 0.2 % | -0.9% | -3.2% | 8.1% | 2.6% | 27.3% | 100.0% | 13.2% | 12.5% |
| Hamilton | 14,521 | -1.1% | -0.7 % | -3.2% -2.8% | -5.6% | 41.4% | 28.6% | -100.0% | 49.1% | 16.3% |
| Holmes | 19,594 | -1.1% | -2.0% | -4.2% | 14.5% | 31.3% | 41.6% | 8.0% | 15.4% | 40.1% |
| Jefferson | 14,543 | -1.4% | -2.2 <i>%</i> -2.1% | 2.6% | -12.4% | 89.3% | 100.0% | 0.0% | 37.0% | 16.5% |
| Union | 15,182 | -1.4% | -2.1% -3.5% | -5.4% | -12.4% -0.6% | 09.3% 1.7% | 164.7% | 150.0% | 37.0% | 19.2% |
| | | | | | | | | | | |
| Madison | 18,707 | -2.8% | -4.3% 5.5% | -3.9% | -6.8% 5.4% | 35.0% | 78.3% | 300.0% | 39.3% | 25.8% |
| Hardee | 26,822 | -3.3% | -5.5% 6.4% | -6.1% 2.5% | -5.4% | 4.3% | -18.3% | 137.5% | 35.0% | -0.3% |
| Lafayette | 8,482 | -3.7% | -6.1% | -3.5% | -23.6% | 57.9% | 100.0% | 150.0% | 43.3% | 13.4% |
| Calhoun | 14,078 | -4.0% | -4.8% | -4.2% | -12.8% | 11.7% | 50.7% | 0.0% | 3.3% | 11.3% |
| Taylor | 21,600 | -4.4% | -5.3% | -5.2% | -9.3% | 7.4% | 22.2% | 100.0% | 26.2% | 19.9% |
| Gadsden | 45,277 | -5.3% | -6.9% | -8.9% | -6.1% | 4.2% | 15.5% | 100.0% | 9.6% | 10.2% |
| Jackson | 46,085 | -7.2% | -7.9% | -8.7% | -8.6% | 9.2% | 30.7% | 129.2% | 19.1% | 8.3% |
| Gulf | 13,534 | -14.5% | -13.3% | -6.1% | -48.1% | 30.0% | 74.4% | 33.3% | 24.1% | -40.7% |

Figure 3. Hispanic Population Change by County, 2010-2020



Source: U.S. Census Bureau, (Vintage) 2010 and 2020 Population Estimates

been evenly distributed. Population estimates between 2010 and 2020 show that 55 of Florida's 67 counties increased their population while 12 counties declined in population (see Table 2). Of the 55 counties that had an increase in population, 22 counties increased at a greater rate of growth than the state overall (14%).xi An additional 21 counties grew between 7% and 14% and 12 counties had growth rates of up to 7%.

Most of the growth took place in counties along Interstate Highway 4 (I-4) and in counties adjacent to those along the I-4 corridor.*ii These fast-growing counties were also among those that grew their populations not only proportionately but in absolute number of people. Orange and Hillsborough counties grew by more than 200,000 people while Lee, Polk, and Osceola counties grew by more than 100,000 people.*iii Counties that saw large population increases were also the most populous counties in the state: Miami-Dade (210,000), Broward (210,000), and

Palm Beach (187,000), which are located on the southeast coast of the state. On the other hand, virtually all the counties that experienced a decrease in population between 2010 and 2020 are located in the north of the state with many along the Florida Panhandle, which borders the states of Georgia and Alabama.*iv However, one county with declining population was located in the central region of the state.*v

Between 2010 and 2020, Florida's population grew across all ethnic and racial groups, although this growth varied by social group. The fastest growing segments of the state's population were non-Hispanics who identified with more than one race (43%), followed by Hispanics (35%) and non-Hispanic Asians (36%) (see Table 3).xvi Of these groups, Hispanics had the largest effect on population growth as they were the group with one of the largest shares of the population (26%). By comparison, non-Hispanic whites, the largest group in the state (53%),

grew by less than 6% and non-Hispanic blacks, the third largest group in the state, grew by 17%.

As with the distribution of the population by county, not all ethnoracial groups were evenly distributed across the counties and neither were their growth. For instance, the non-Hispanic white population grew in 46 counties but declined in 21 counties. In the nine counties in which the non-Hispanic white population grew, it did so at rates higher than the statewide rate of growth (15.3%)*vii (see Table 4). Within 18 counties, this population also grew at a rate that was between the overall growth rate and the statewide rate of growth for non-Hispanic whites (5.6%); in 19 counties, the rate was up to 5.6%. On the other hand, in 12 of the 21 counties that saw a decline, the non-Hispanic white population declined by up to 5% and between 5% and 12% in the remaining nine counties. In contrast, Hispanics grew in 65 of Florida's 67 counties

while they declined in two counties.*viii Moreover, this population grew at rates greater than its statewide rate of growth (35%) in 40 counties and between 15% (the state population's overall rate of growth) and 35% in the remaining 18 counties. In seven counties, the Hispanic population grew at lower rates of growth (between 8% and 14%) while in 51 counties, the non-Hispanic black population grew. Furthermore, in 25 counties, the growth rates of the Hispanic and non-Hispanic black populations were higher than their overall statewide growth (17%). For non-Hispanic blacks, growth between 15% and 17% occurred in three counties while growth at lower rates took place in 23 counties. However, in 16 counties, the non-Hispanic black population declined between 0.3% and 48.1%.

Overall, between 2010 and 2020, Florida's Hispanic population grew in more counties and at greater rates of

Figure 4. Total Population Change by Congressional District, 2010-2019

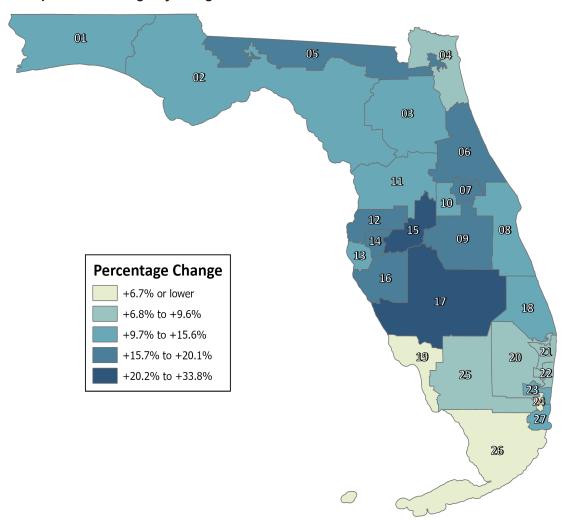
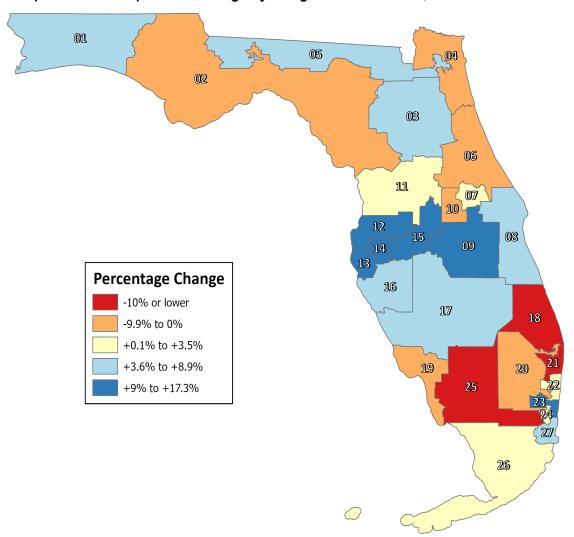


Table 5. Population Change by Congressional District in Florida by Race/Ethnicity, 2010-2019

| Total S Population Change Hispanic 2019 2010-2019 | Total Population Non- Change Hispanic 2010-2019 | Non- Hispanic | | Non- Hispan White alone | . <u>o</u> | Non- Hispanic Black | Non- Hispanic American Indian and Alaska Na- tive alone | Non- Hispanic Asian alone | Non- Hispanic Native Hawaiian and Other Pacific Islander alone | Non- Hispanic Some other race alone | Non- Hispanic Two or more races | Hispanic |
|---|---|------------------|--------------|----------------------------------|------------|---------------------------|--|------------------------------------|---|---|---|----------|
| 798,305 | | 14.6% | | 12.5% | 11.0% | %2'9 | -52.4% | 10.6% | -21.5% | 129.7% | %2'96 | 53.1% |
| Dunn 720,777 3.5% | | 3.5% | | 2.3% | 0.3% | 4.4% | -60.5% | 44.1% | 277.5% | 231.2% | 34.1% | 25.0% |
| Cammack 758,939 9.0% | | %0'6 | | 5.1% | 2.0% | 9.4% | %9.7- | 15.9% | 251.4% | 94.6% | 25.6% | 52.7% |
| Rutherford 836,235 20.1% | | 20.1% | | 17.6% | 13.3% | 28.1% | 39.9% | 37.0% | 2.9% | 170.1% | 79.3% | 53.7% |
| Lawson 742,643 6.6% | | %9:9 | | 3.2% | -1.9% | %5'9 | 4.3% | 2.7% | -56.9% | 8:2% | 35.3% | 54.3% |
| Waltz 790,455 13.5% | | 13.5% | | %8.6 | %8.9 | 22.3% | -33.8% | 39.7% | 252.2% | -11.6% | %0.69 | 45.7% |
| Murphy 814,980 17.0% | | 17.0% | | 8.0% | %2.0 | 28.1% | 1.7% | 55.4% | 75.5% | 136.3% | 35.8% | 52.0% |
| Posey 780,036 12.0% | | 12.0% | | 8.5% | 6.2% | 3.5% | -41.5% | 32.3% | 35.7% | 260.2% | 84.3% | 48.0% |
| Soto 931,872 33.8% | | 33.8% | | 14.8% | %9'. | 33.8% | 38.2% | 36.3% | 167.0% | %8'59 | 38.5% | %9.69 |
| Dennings 811,634 16.6% | | 16.6% | | %8.6 | -1.8% | 22.2% | -72.5% | 18.7% | -100.0% | 80.3% | 49.4% | 37.7% |
| Webster 813,112 16.8% 1 | 16.8% | | _ | 12.9% | 10.5% | 21.9% | 58.1% | 44.8% | 14.6% | 128.3% | 29.5% | %0'.29 |
| Bilirakis 811,308 16.5% 1 | 16.5% | <u>`</u> | \ | 11.5% | %2'9 | %5.09 | 21.3% | 29.8% | 11.4% | -11.3% | %8.62 | 61.0% |
| Crist 731,658 5.1% | 5.1% | | • | 2.3% | 0.5% | 0.4% | -12.5% | 14.3% | -50.5% | 61.4% | %6.99 | 35.4% |
| Castor 831,508 19.4% 10 | 19.4% | | = | 10.1% | 5.3% | 12.9% | -68.1% | 34.3% | 21.6% | 73.5% | %9'.29 | 44.3% |
| Franklin 801,294 15.1% 7 | 15.1% | | _ | 7.7% | 3.5% | 14.1% | 51.0% | 43.8% | 113.2% | 200.3% | 17.6% | 47.1% |
| Buchanan 873,875 25.5% 2 | 25.5% | | 7 | 22.0% | 17.3% | %0.03 | -2.3% | 64.7% | -100.0% | 144.7% | %0.55 | 44.8% |
| Steube 804,754 15.6% 1 | 15.6% | | _ | 12.2% | 10.4% | 20.9% | 18.2% | 30.9% | 43.1% | -10.6% | %2'09 | 35.4% |
| Mast 795,742 14.3% 1 | 14.3% | | _ | %0.01 | %0.9 | 17.2% | 10.9% | 46.9% | -1.3% | 100.6% | %9'06 | 39.8% |
| Donalds 833,013 19.6% 18 | 19.6% | | 7 | 15.8% | 13.8% | 27.7% | -15.6% | 71.5% | 326.5% | -25.0% | 13.3% | 37.0% |
| Vacant* 802,463 15.2% | 15.2% | | Ο, | 9.1% | -11.2% | 16.9% | %9.6- | 13.8% | -61.9% | 11.5% | 24.5% | 36.3% |
| Frankel 786,566 13.0% 5 | 13.0% | | 4) | 2.8% | -1.9% | 30.5% | -3.0% | 28.1% | -100.0% | 36.6% | %2.69 | 41.2% |
| Deutch 760,953 9.3% 2 | 9.3% | | . 4 | 2.2% | -3.8% | 22.0% | -3.0% | 31.3% | 115.0% | 30.2% | 19.9% | 41.8% |
| Wasserman Schultz 762,858 9.6% -2 | . %9.6 | | Ç | -2.3% | -15.4% | 26.2% | 40.7% | 46.2% | 110.0% | -1.8% | 64.7% | 33.7% |
| Wilson 754,731 8.4% | 8.4% | | 1 | -3.0% | -13.3% | -0.2% | 25.8% | -15.7% | 375.1% | 28.9% | -14.7% | 29.1% |
| Diaz-Balart 796,422 14.4% | | 14.4% | | %9.7 | 8.9% | %9.0 | -51.4% | %9'92 | -100.0% | -38.9% | 5.4% | 16.7% |
| Gimenez 780,951 12.2% | | 12.2% | | -3.5% | -5.9% | 1.1% | -52.5% | -3.5% | -100.0% | 107.5% | -30.6% | 19.6% |
| Salazar 750,653 7.8% | | 7.8% | | %9.0 | -6.4% | 20.3% | -23.3% | 38.3% | -96.0% | 19.8% | 26.2% | 11.1% |
| | | | | į | | | . (| . ! | 6000 | | | |

Source: U.S. Census Bureau, 2010 Decennial 116th Congressional District Summary File (Table P5); 2019 American Community Survey, 1-year estimates (Table B03002)

Figure 5. Non-Hispanic White Population Change by Congressional District, 2010 - 2019



Source: U.S. Census Bureau, 2010 Decennial 116th Congressional District Summary File (Table P5); 2019 American Community Survey, 1-year estimates (Table B03002)

growth than non-Hispanic whites. The non-Hispanic black population grew at rates that were between those of the Hispanic and non-Hispanic white populations. Non-Hispanic Asians and non-Hispanic multiracial Floridians showed growth patterns similar to Hispanics, growing in 66 counties (Asians) or all 67 counties (multiracial).

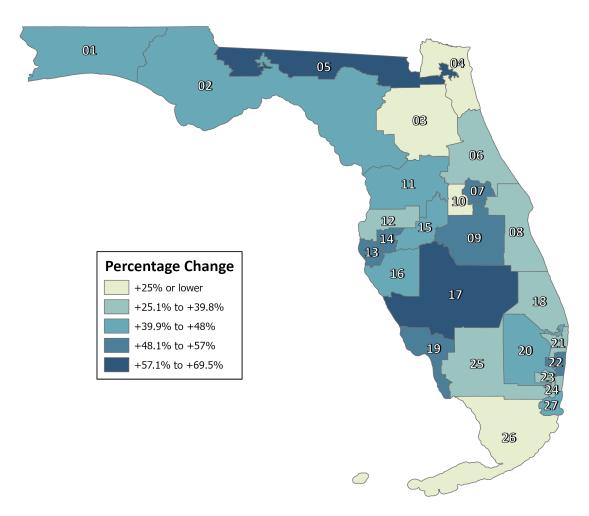
Population Changes at the Congressional District Level

The population grew in all 27 congressional districts between 2010 and 2019,*ix* even if the rate of growth varied between 33% (by 235,500 persons—District 9) and 3.5% (by 24,400 persons—District 2) (see Table 5). But as was the case at the county level, most of the population growth at the congressional district level took place in Central Florida, along the I-4 corridor and adjacent districts (9th, 16th, 14th, 7th, 11th, 10th, 12th, 17th, and 15th districts).

Consistently driving the population growth in these Central Florida districts and other congressional districts across the state was the growth in the Hispanic population. In 22 of the 27 districts, the Hispanic population grew at rates greater than its statewide growth rate (33.2%) in 22 of 27 districts, and grew above the overall statewide growth rate (14%) in four additional districts. Districts in which population growth was slowest (25th, 26th, and 27th districts) were also districts in which Hispanics made up over 70% of the population.

Non-Hispanic blacks had similar population growth profiles at the congressional district level as Hispanics, growing at rates greater than their statewide growth rate (17.5%) in 14 districts and at growth rates greater than the overall state population growth in three additional districts. The non-Hispanic black population grew at a lower rate in 10 other districts, including one in which its population

Figure 6. Hispanic Population Change by Congressional District, 2010-2019



Source: U.S. Census Bureau, 2010 Decennial 116th Congressional District Summary File (Table P5); 2019 American Community Survey, 1-year estimates (Table B03002)

decreased, which happened to be a district with plurality non-Hispanic black population.

In contrast with Hispanics and non-Hispanic blacks, the non-Hispanic white population increased in 18 congressional districts and decreased in nine districts. In districts in which the non-Hispanic white population grew, they did so at rates greater than the statewide rate of growth (11.9%) in three of those districts and they exceeded the state's overall population growth rate (14%) in one district. Non-Hispanic whites saw their steepest population decline in districts in which they were in the numerical minority (20th, 23rd, and 24th districts).

As noted above, redistricting will entail a readjustment to the boundaries of legislative districts for all of them to have equal populations. Given how Hispanic growth has driven population growth at the state, county, and

congressional levels, it is expected that redistricting will reflect this growth.

A Note on Florida' Hispanic Population

As noted above, Hispanics represent the second largest population group in the state (26.4%), and the second fastest growing group in Florida (33.2%). However, the more than 5,663,860 people who were classified as Hispanic, Latino, or of Spanish origin in 2019 do not constitute a homogeneous group despite the similarities they may share; rather, this population is very diverse. One salient issue of difference is national origin. The Hispanic population in Florida has varied in national origin over the decades as Hispanics have migrated from Latin America, the Caribbean, and elsewhere in the United States to make the state their home.

Traditionally, Cubans have been the most prominent

Table 6. Hispanic Population in Florida by Specific Origin, 2019

| Total Population | 21,477,737 | |
|--------------------------------|------------|--------------------------------|
| Not Hispanic or Latino | 15,814,108 | 73.6% |
| Hispanic or Latino: | 5,663,629 | 26.4% |
| | | Percent of Hispanic Population |
| Mexican | 742,993 | 13.1% |
| Puerto Rican | 1,190,891 | 21.0% |
| Cuban | 1,589,455 | 28.1% |
| Dominican (Dominican Republic) | 254,148 | 4.5% |
| Central American: | 614,522 | 10.9% |
| Costa Rican | 27,365 | 0.5% |
| Guatemalan | 150,273 | 2.7% |
| Honduran | 166,984 | 2.9% |
| Nicaraguan | 159,151 | 2.8% |
| Panamanian | 30,087 | 0.5% |
| Salvadoran | 78,578 | 1.4% |
| Other Central American | 2,084 | 0.0% |
| South American: | 1,032,376 | 18.2% |
| Argentinean | 72,482 | 1.3% |
| Bolivian | 16,448 | 0.3% |
| Chilean | 26,588 | 0.5% |
| Colombian | 415,099 | 7.3% |
| Ecuadorian | 80,318 | 1.4% |
| Paraguayan | 4,138 | 0.1% |
| Peruvian | 125,644 | 2.2% |
| Uruguayan | 17,121 | 0.3% |
| Venezuelan | 273,216 | 4.8% |
| Other South American | 1,322 | 0.0% |
| Other Hispanic or Latino: | 239,244 | 4.2% |
| Spaniard | 67,046 | 1.2% |
| Spanish | 18,499 | 0.3% |
| Spanish American | 423 | 0.0% |
| All other Hispanic or Latino | 153,276 | 2.7% |

Source: U.S. Census Bureau, 2019 American Community Survey, 1-yr estimates (Table B03001)

group in Florida in terms of their population numbers and salience politically, economically, and culturally. In 2019, the Cuban population represented 28% of the Hispanic population within the state—the single largest Hispanic national origin group—followed by Puerto Ricans (21%), Mexicans (13%), Colombians (7%), Venezuelans (4.8%), and Dominicans (4.5%) (see Table 6). Therefore, no single national origin group comes close to representing the overall majority of the state's Hispanic population.**

However, at scales below the state (e.g., county, congressional district), there are distinct patterns of popula-

tion settlement in which specific national origin Hispanic groups appear to predominate.

For instance, in 2019, there were three counties in which Hispanics represented the majority of the county's population: Miami-Dade (68.5%), Osceola (54.1%), and Hendry (53.7%) (see Table 7). In turn, in each of these counties, there was a single Hispanic national origin group that made up the majority of Hispanics: Cubans (53%) in Miami-Dade, Puerto Ricans (59.5%) in Osceola, and Mexicans (60.7%) in Hendry. Mexicans represented

Table 7. Distribution of Florida's Hispanic Population by County, 2019

| County | Hispanic | Percent Hispanic | Mexican | Puerto Rican | Cuban | Dominican (Dominican Republic) | Central American | South American | Other Hispanic or Latino |
|--------------|--|---------------------|----------------|--------------|-------|--------------------------------------|---------------------|-------------------|--------------------------------|
| Alachua | 26,242 | 9.9% | 14.0% | 26.9% | 22.5% | 1.6% | 9.9% | 18.8% | 6.3% |
| Baker | 721 | 2.6% | 18.4% | 20.7% | 19.4% | 12.5% | 2.6% | 0.0% | 26.4% |
| Bay | 11,815 | 6.5% | 36.6% | 28.3% | 10.4% | 0.9% | 10.6% | 7.2% | 5.9% |
| Bradford | 1,137 | 4.2% | 30.6% | 27.1% | 30.3% | 0.0% | 0.2% | 7.5% | 4.3% |
| Brevard | 60,266 | 10.3% | 17.0% | 37.9% | 13.3% | 3.4% | 9.7% | 10.8% | 7.9% |
| Broward | 574,289 | 29.8% | 6.4% | 15.4% | 20.7% | 6.7% | 12.0% | 34.7% | 4.1% |
| Calhoun | 826 | 5.8% | 38.4% | 19.7% | 14.3% | 6.2% | 7.1% | 1.6% | 12.7% |
| Charlotte | 13,189 | 7.3% | 20.7% | 29.2% | 17.2% | 5.4% | 9.2% | 10.1% | 8.2% |
| Citrus | 8,263 | 5.7% | 21.7% | 38.6% | 13.9% | 3.2% | 8.2% | 6.4% | 8.0% |
| Clay | 21,002 | 9.9% | 20.1% | 38.9% | 15.2% | 4.4% | 6.9% | 9.5% | 5.1% |
| Collier | 103,692 | 27.9% | 39.5% | 6.3% | 26.0% | 1.4% | 10.7% | 13.0% | 3.1% |
| Columbia | 4,407 | 6.3% | 22.3% | 35.5% | 17.1% | 3.6% | 7.2% | 10.9% | 3.5% |
| DeSoto | 11,649 | 31.6% | 86.7% | 2.7% | 3.9% | 0.2% | 3.4% | 1.4% | 1.7% |
| Dixie | 674 | 4.1% | 40.8% | 17.1% | 21.8% | 3.1% | 11.3% | 1.5% | 4.5% |
| Duval | 91,153 | 9.7% | 19.7% | 30.1% | 12.5% | 4.3% | 11.8% | 14.5% | 7.1% |
| Escambia | 17,808 | 5.7% | 41.3% | 21.0% | 7.6% | 1.0% | 9.9% | 6.5% | 12.9% |
| Flagler | 11,448 | 10.4% | 12.5% | 52.7% | 9.0% | 3.1% | 4.8% | 11.5% | 6.5% |
| Franklin | 644 | 5.5% | 29.7% | 29.3% | 5.6% | 0.2% | 23.8% | 5.9% | 5.6% |
| Gadsden | 4,778 | 10.4% | 67.0% | 3.5% | 4.9% | 0.2 % | 16.8% | 3.7% | 3.5% |
| | The state of the s | 5.8% | 40.9% | 11.3% | | 2.2% | 19.9% | | 9.4% |
| Glodas | 1,049 | 21.3% | 40.9% 58.9% | 7.0% | 12.8% | 1.6% | 17.2% | 3.4% 1.2% | 9.4% 1.4% |
| Glades | 2,873 | | | | 12.7% | | | | |
| Gulf | 687 | 4.4% | 37.1% | 22.7% | 18.8% | 4.8% | 6.6% | 6.4% | 3.6% |
| Hamilton | 1,351 | 9.4% | 40.7% | 16.1% | 13.5% | 0.2% | 17.2% | 5.3% | 7.0% |
| Hardee | 11,828 | 43.6% | 82.7% | 6.9% | 3.1% | 1.6% | 4.7% | 0.3% | 0.8% |
| Hendry | 21,888 | 53.7% | 60.7% | 5.7% | 16.9% | 0.5% | 10.2% | 0.5% | 5.6% |
| Hernando | 25,178 | 13.5% | 8.2% | 56.2% | 11.6% | 3.8% | 5.6% | 10.5% | 4.1% |
| Highlands | 20,775 | 20.1% | 37.9% | 28.2% | 16.0% | 5.1% | 4.5% | 6.1% | 2.3% |
| Hillsborough | 407,736 | 28.7% | 19.3% | 29.1% | 24.0% | 4.9% | 6.4% | 11.0% | 5.3% |
| Holmes | 546 | 2.8% | 45.4% | 22.0% | 5.3% | 7.7% | 8.1% | 3.5% | 8.1% |
| Indian River | 19,063 | 12.4% | 45.0% | 14.0% | 11.8% | 0.4% | 11.4% | 14.3% | 3.1% |
| Jackson | 2,328 | 4.9% | 35.6% | 27.3% | 11.6% | 1.1% | 14.6% | 5.0% | 4.9% |
| Jefferson | 584 | 4.1% | 24.8% | 36.3% | 22.8% | 0.0% | 6.3% | 4.3% | 5.5% |
| Lafayette | 1,360 | 15.7% | 35.9% | 10.9% | 41.8% | 0.0% | 8.5% | 1.8% | 1.3% |
| Lake | 53,938 | 15.6% | 23.1% | 39.5% | 8.1% | 7.2% | 4.6% | 14.1% | 3.4% |
| Lee | 157,681 | 21.4% | 28.0% | 20.3% | 22.9% | 3.6% | 12.5% | 10.3% | 2.5% |
| Leon | 18,570 | 6.4% | 19.0% | 21.4% | 18.0% | 3.2% | 13.9% | 13.7% | 10.8% |
| Levy | 3,388 | 8.4% | 37.9% | 36.1% | 7.9% | 0.3% | 11.2% | 2.4% | 4.3% |
| Liberty | 392 | 4.7% | 40.8% | 11.7% | 16.6% | 11.0% | 10.7% | 0.0% | 9.2% |
| Madison | 1,018 | 5.5% | 22.5% | 16.1% | 12.6% | 4.9% | 6.8% | 27.6% | 9.5% |
| Manatee | 63,038 | 16.4% | 48.7% | 15.9% | 8.8% | 1.2% | 11.1% | 11.3% | 3.0% |
| Marion | 46,675 | 13.2% | 22.6% | 45.6% | 8.3% | 2.6% | 7.5% | 10.1% | 3.3% |
| Martin | 21,667 | 13.6% | 30.1% | 18.7% | 10.4% | 1.9% | 26.3% | 9.6% | 2.9% |
| Miami-Dade | 1,848,925 | 68.5% | 3.3% | 5.3% | 53.1% | 3.7% | 13.2% | 18.7% | 2.7% |
| Monroe | 18,439 | 24.3% | 13.9% | 8.7% | 50.5% | 1.9% | 12.1% | 6.8% | 6.2% |
| Nassau | 3,579 | 4.3% | 38.6% | 26.9% | 8.5% | 1.5% | 7.8% | 9.9% | 6.9% |
| Okaloosa | 18,873 | 9.3% | 30.9% | 28.5% | 4.7% | 2.5% | 16.7% | 8.3% | 8.3% |
| Okeechobee | 10,497 | 25.5% | 76.8% | 5.3% | 8.2% | 0.3% | 6.7% | 1.5% | 1.1% |
| Orange | 427,125 | 31.6% | 10.2% | 46.8% | 9.0% | 5.8% | 6.7% | 18.2% | 3.3% |
| Osceola | 190,439 | 54.1% | 5.0% | 59.5% | 4.7% | 8.5% | 4.2% | 14.5% | 3.7% |
| Palm Beach | 327,940 | 22.4% | 17.1% | 14.8% | 18.0% | 4.7% | 18.3% | 22.6% | 4.5% |
| Pasco | 79,843 | 15.2% | 18.4% | 40.7% | 13.4% | 4.3% | 5.7% | 13.4% | 4.1% |
| Pinellas | 93,587 | 9.7% | 22.6% | 29.9% | 14.0% | 3.3% | 6.2% | 18.0% | 5.9% |
| Polk | 154,628 | 22.5% | 33.5% | 41.3% | 7.3% | 3.4% | 4.6% | 6.6% | 3.3% |
| Putnam | 7,319 | 10.0% | 51.2% | 33.6% | 5.0% | 0.5% | 4.2% | 3.5% | 2.1% |
| St. Johns | 17,012 | 7.0% | 17.5% | 34.5% | 14.5% | 1.7% | 5.5% | 13.2% | 13.0% |
| St. Lucie | 59,355 | 19.0% | 27.8% | 27.8% | 11.8% | 6.2% | 10.1% | 13.3% | 2.9% |
| Santa Rosa | 9,730 | 5.6% | 33.7% | 22.8% | 8.4% | 1.0% | 10.9% | 10.9% | 12.3% |
| Sarasota | 38,526 | 9.2% | 30.6% | 18.3% | 16.8% | 2.6% | 7.4% | 19.1% | 5.2% |
| Seminole | 98,697 | 21.4% | 8.2% | 46.9% | 9.6% | 6.6% | 5.8% | 19.8% | 3.1% |
| Sumter | 7,178 | 5.7% | 43.1% | 28.1% | 12.2% | 1.5% | 3.7% | 6.8% | 4.5% |
| Suwannee | 4,103 | 9.3% | 46.4% | 8.7% | 11.0% | 0.8% | 27.4% | 2.9% | 2.8% |
| Taylor | 1,410 | 6.4% | 34.2% | 28.0% | 13.9% | 2.9% | 12.6% | 0.4% | 7.9% |
| Union | 862 | 5.6% | 25.2% | 28.9% | 18.7% | 0.0% | 17.2% | 3.5% | 6.6% |
| Volusia | 74,629 | 13.9% | 18.7% | 50.3% | 7.2% | 3.5% | 3.7% | 10.3% | 6.4% |
| Wakulla | 1,205 | 3.7% | 19.8% | 42.9% | 13.6% | 1.7% | 6.7% | 3.6% | 11.7% |
| Walton | 4,252 | 6.2% | 53.4% | 13.3% | 14.7% | 0.1% | 11.9% | 3.4% | 3.3% |
| Washington | 915 | 3.7% | 25.7% | 39.3% | 18.9% | 1.7% | 3.0% | 1.1% | 10.3% |

Source: U.S. Census Bureau, 2019 American Community Survey, 5-yr estimates (Table B03001)

the overwhelming majority (more than 80%) in Hardee (43.6%) and DeSoto (31.6%), which had the highest proportion of Hispanics. In fact, the Mexican-origin population was the majority of the Hispanic population in seven counties across the statexxi and represented the plurality in 28 other counties.xxii Similarly, Puerto Ricans represented the majority in four countiesxxiii and the plurality in 21 other counties.xxiv Cubans, in contrast, were the majority Hispanic population in two counties (Miami-Dade and Monroe) and the plurality in another (Lafayette). Meanwhile, South Americans were the plurality in three counties (Broward, Madison, and Palm Beach) and Other Hispanics were the plurality in one county (Baker). In terms of a pattern for this distribution and the prevalence of either Mexicans or Puerto Ricans as either the majority or plurality of the Hispanic population in a given county. it appears that Mexicans are more prevalent in counties where the Hispanic population is relatively small, whereas Puerto Ricans tend to be prevalent as the leading Hispanic national origin group in counties with relatively greater proportions of Hispanics.xxv

At another scale—the congressional district—the pattern of Hispanic national origin group settlement was different from what appears at the county level. Hispanics are the majority in three congressional districts (25th, 26th, and 27th) (see Table 8). In these three districts, in which Hispanics represented more than 70% of the districts' population, the Cuban population was the majority (greater than 50%). In three other districts (9th, 23rd, and 24th) in which Hispanics represented a large plurality of the population (around 40%), Puerto Ricans were the majority population in one district (9th), Cubans were the plurality in another (24th), and South Americans were the plurality in the third district (23rd). In congressional districts in which Hispanics represented less than onethird of the population, Cubans were the plurality group in one congressional district (14th), Puerto Ricans were the plurality group in 11 districts: xxvi Mexicans were the plurality in 6 districts; xxvii and South Americans were the plurality in one district (22nd).

The growth of the different Hispanic national origin groups in Florida has not been uniform either. Venezu-

elans were the fastest growing Hispanic national origin group, more than doubling (137%) their numbers in the state between 2010 and 2019, followed by those who did not specify a national origin (i.e., Other Hispanic or Latino: 68%), Bolivians (67%), and Guatemalans (64%) (see Table 8). However, in terms of total number of people, Puerto Ricans grew the most (326,000) between 2010 and 2019, followed by Cubans (324,000), Venezuelans (158,000), and Mexicans (125,000).

Another characteristic of the Hispanic population in the state pertinent to the redistricting process is the proportion of people who are eligible to register to vote because they are citizens of the United States and 18 years of age or older. In 2019, this proportion was 57%, which is notably lower than Florida's overall population (72.2%). The difference between the Hispanic citizen voting-age population (CVAP) and that of the overall population stems from two factors: the higher percentage of youth in its midst and the lower proportion of citizens.

Nearly one-quarter (24%) of Hispanics in Florida were minors compared to 19.7% of Florida's overall population. Moreover, of the adult population, 60% of the state population was born in the United States and are, therefore, U.S. citizens compared to 32% of Hispanics. Among the 20% of foreign-born persons in the overall population. 12% were naturalized citizens while 8% were not citizens. Therefore, the 60% of adults who were native-born citizens and the 12% of adults who were naturalized citizens bring the total CVAP to 72%. The comparable proportions among 44% of Hispanic adults who were born outside the United States show that 25% were naturalized citizens while 19% were not citizens. Correspondingly, 32% of adult Hispanic U.S.-born citizens and 25% of adult Hispanic naturalized citizens bring their CVAP to 57%.

The CVAP, and, therefore, the eligibility to register to vote, varies by national origin group. Puerto Ricans, as born U.S. citizens, exhibited the highest CVAP at 70%, which is close to the statewide average.**xviii Spaniards had a CVAP of 65% and Cubans and Dominicans had a CVAP of 55%. Collectively, the voting eligibility was 48%

for South Americans, 39% for Central Americans, and 34% for Mexicans.

Increasing Hispanic Legislative Representation

These distinct patterns of Hispanic population distribution, whether at the county level or the congressional district level, indicate how Hispanic representation may be increased in the upcoming redistricting process. Presently, Florida's congressional delegation includes four Hispanic members of the House of Representatives (Soto, Díaz-Balart, Giménez, and Salazar) and one Hispanic senator (Rubio). If ethnicity were the only or the most salient criterion for redistricting, then potentially up to seven representatives in the state delegation might be Hispanic given their numbers in the state's population. xxix That is, as the state's Hispanic population in 2020 was 5,663,860, and each congressional district is to have 770,376 persons, seven Hispanic representatives might be elected if districts are drawn in a manner that discretionarily distributes the state's Hispanic population. Still, as has been noted, the Hispanic population in the state is not evenly distributed and existing districts have tended to concentrate Hispanics in a few of them. Districts with overwhelming majority Hispanic populations already result in Hispanic descriptive representation (i.e., the election of a Hispanic representative), but so may districts with a large plurality of Hispanics, such as the 9th district. A redistricting process that takes into account a large plurality of Hispanics in a legislative district, but not necessarily an overwhelming majority, may still yield Hispanic political representation.

Considering the above-average population growth in counties and congressional districts along the I-4 corridor, the possibility of creating a district that may result in the election of a Hispanic representative is feasible. Moreover, considering that a large growth of the Hispanic population in Central Florida has stemmed from growth in the Puerto Rican population, drawing a district to accommodate the increase in the state's congressional delegation with a large plurality or simple majority of Hispanics may result in the election of another Hispanic member of Congress and increase its state congressional representation from four to five.

Another institution for potential growth in Hispanic representation is the county board of commissioners. Florida's 67 counties are each governed by a board of commissioners. In most cases (85%), these county boards of commissioners are made up of five elected commissioners. However, six counties have seven commissioners, and one county has six commissioners. Furthermore, some of the largest counties have even more commissioners: Duval (19), Miami-Dade (13), and Broward (9). In total, these commissions have some 374 commissioners.

More than 80% of county commissioners are non-Hispanic whites, about 13% are non-Hispanic blacks, and less than 5% are Hispanics. This is in a state in which Hispanics represent more than one-quarter of the population. Admittedly, and as it has been noted throughout this brief, the Hispanic population is not distributed evenly throughout the state or throughout the different counties (see Appendix B). The county population of Hispanic origin in 2020 ranged between less than 3% (Baker and Gulf counties) and 68% (Miami-Dade). But even in counties in which the Hispanic population constitutes a sizable portion of the population, Hispanics are still underrepresented on county boards of commissioners. For instance, in counties with five commissioners, a social group representing 20% of the CVAP might see one representative on the board of commissioners. But this would result to the extent that such 20% of the population was concentrated in a specific area in which they represented either the majority of voters or a large plurality, as would be the case if the board of commissioners were divided into discrete geographical districts. However, if commissioners are elected at-large, in which all the voters in the county can vote for all the candidates running for commissioner, then the social group in question may never muster enough votes to elect a candidate of their preference. This is often the case in Florida in which most of the county boards of commissioners are not elected at the district-level; rather, they are elected at-large. More than half (56%) of counties in the state elect their boards of commissioners on an at-large basis. Moreover, six counties conduct elections through a mixed system in which most commissioners are elected in district-level elections, and some are elected at-large. Only

23 of Florida's counties exclusively elect commissioners in district-level elections.

Hispanics' share of the county population is lower than 20% in 49 counties; it is greater than 20% but lower than 40% in another 14 counties. Hispanics exceed 40% of the county's population in four counties, yet, there are commissioners of Hispanic origin in only 10 county boards of commissioners.xxx There are 10 counties in which the Hispanic population was greater than 20% of the county's population, but no commissioner was Hispanic.xxxi Of these 10 counties, seven had at-large election systems but, correspondingly, three of the counties had district-level or mixed election systems. xxxii Moreover, of the 10 counties that had Hispanic representation on their boards of commissioners, Hispanics were still underrepresented in three of those counties based on their share of the county's population.xxxiii District-level election systems increase Hispanic representation on county boards of commissioners. However, to assure a representative allocation of commission seats on a board of commissioners, district-level boundaries need to be carefully considered.

Table 8. Population Change by Congressional District in Florida by Hispanic Specific Origin, 2010 -2019

| Jo | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|---|---------|---------|---------|------------|---------|---------|---------|---------|---------|----------|---------|-----------|---------|---------|----------|----------|---------|---------|---------|---------|---------|---------|-------------------|---------|-------------|---------|---------|
| Other Hispanic or Latino | 10.3% | %9' | 4.8% | 8.4% | 7.2% | 6.3% | 3.1% | %5'9 | 3.3% | 3.7% | 4.7% | 4.4% | %0'9 | 2.8% | 4.1% | 3.3% | 3.6% | 4.4% | 2.8% | 3.6% | 4.4% | 3.9% | 4.8% | 2.9% | 2.0% | 2.3% | 3.7% |
| South American | 7.7% | %6.9 | 13.1% | 16.6% | 10.0% | 10.7% | 17.0% | 11.7% | 13.4% | 19.8% | 8.7% | 15.7% | 16.4% | 12.8% | 10.1% | 11.3% | 6.1% | 16.3% | 12.2% | 23.7% | 23.0% | 34.6% | 41.7% | 21.7% | 15.9% | 16.0% | 18.8% |
| Central American | 12.8% | 11.3% | 8.1% | %2.6 | 13.8% | 3.9% | %9.9 | %2'6 | 4.3% | 8.2% | %0.9 | 6.1% | 2.8% | %6.9 | 4.8% | 8.8% | 6.1% | 14.4% | 12.8% | 17.8% | 18.7% | 14.1% | 8.3% | 20.0% | %8.6 | 11.6% | 14.8% |
| Dominican (Dominican Republic) | 1.5% | 1.9% | 2.9% | 3.0% | 4.4% | 3.5% | 6.2% | 3.0% | 6.4% | 2.9% | 3.0% | 4.2% | 3.3% | 2.0% | 2.9% | 2.8% | 3.3% | 4.5% | 2.7% | 6.3% | 4.9% | 2.5% | 2.8% | 8.5% | 2.8% | 3.5% | 2.5% |
| Cuban | 7.2% | 12.9% | 15.8% | 13.5% | 12.3% | 7.1% | 10.9% | 12.8% | 2.8% | 7.9% | 10.7% | 12.8% | 15.3% | 32.1% | 11.6% | 11.0% | 13.1% | 13.6% | 21.9% | 20.7% | 18.1% | 14.7% | 22.5% | 34.7% | 57.4% | 53.8% | 52.8% |
| Puerto Rican | 23.5% | 25.8% | 34.4% | 28.5% | 29.4% | 48.0% | 49.6% | 33.3% | %6'39 | 40.6% | 46.1% | 39.0% | 29.1% | 27.9% | 37.2% | 19.1% | 20.0% | 23.2% | 17.5% | 14.8% | 14.6% | 16.9% | 13.2% | 9.4% | 3.8% | 6.3% | 4.5% |
| Mexican | 37.0% | 34.6% | 20.9% | 20.3% | 22.9% | 20.4% | %9'. | 22.9% | 10.9% | 13.9% | 20.8% | 17.8% | 24.2% | %9.6 | 26.3% | 43.8% | 47.8% | 23.6% | 30.1% | 13.1% | 16.3% | 10.4% | 3.7% | 2.8% | 8.4% | %5.9 | 2.7% |
| Percent Hispanic or Latino | %9.9 | %2.9 | 10.1% | 8.5% | 8.5% | 12.9% | 25.7% | 11.0% | 41.6% | 28.4% | 10.7% | 13.1% | 10.2% | 30.9% | 23.2% | 17.7% | 15.9% | 16.7% | 20.4% | 24.7% | 24.2% | 22.4% | 39.0% | 40.4% | 75.6% | %6:02 | 72.4% |
| 2019 Hispanic or Latino Population | 50,817 | 48,335 | 74,369 | 68,161 | 62,139 | 98,991 | 197,193 | 82,763 | 361,915 | 233,746 | 82,385 | 100,954 | 74,756 | 243,497 | 182,957 | 147,203 | 122,980 | 128,653 | 165,866 | 194,710 | 187,102 | 169,478 | 296,305 | 301,430 | 583,334 | 545,389 | 541,256 |
| 2019 Total Population | 771,279 | 722,465 | 738,669 | 800,945 | 731,618 | 767,325 | 768,317 | 754,594 | 869,762 | 823,865 | 772,901 | 772,330 | 729,991 | 788,251 | 789,855 | 831,418 | 773,684 | 771,253 | 813,477 | 788,175 | 772,206 | 755,091 | 760,118 | 746,402 | 771,549 | 768,910 | 747.186 |
| Representative | Gaetz | Dunn | Cammack | Rutherford | Lawson | Waltz | Murphy | Posey | Soto | Dennings | Webster | Bilirakis | Crist | Castor | Franklin | Buchanan | Steube | Mast | Donalds | Vacant* | Frankel | Deutch | Wasserman Schultz | Wilson | Diaz-Balart | Gimenez | Salazar |
| District Number | - | 2 | ဗ | 4 | 2 | 9 | 7 | œ | 6 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 24 | 25 | 26 | 27 |

Source: U.S. Census Bureau, 2019 American Community Survey, 5-Year Estimates (TableID: B03001)

Notes

- i With the research assistance of Damayra Figueroa-Lazu and Jorge Soldevila-Irizarry.
- ii https://www2.census.gov/programs-surveys/decennial/2020/data/apportionment/apportionment-2020-table01.pdf (downloaded on May 24, 2021).
- iii Article I, Section 2 of the United States Constitution states: "Representatives and direct taxes shall be apportioned among the several states which may be included within this union, according to their respective numbers,"
- iv Section 2 of the Fourteenth amendment Amendment states: "Representatives shall be apportioned among the several states according to their respective numbers, counting the whole number of persons in each State, excluding Indians not taxed."
- Y The state's total (apportionment) population was 18,900,773 in 2010. This total population was made up of its resident population (18,801,310 persons) and its overseas population (99,463 persons). Apportionment is calculated on the basis of the state's total (apportionment) population. A 2010 resident population of 18,801,310, divided among 27 congressional districts, yielded districts with a population of approximately 696,345 persons per district. This total number of residents per congressional district is what the Census Bureau reports in some of its population products, such as in the estimates based on the American Community Survey used in this report.
- vi The 2020 resident population of Florida was 21,538,187 persons; an additional 32,340 persons were overseas, but were included in the total population for apportionment purposes. A resident population of 21,538,187 divided among 28 congressional districts, will yield districts with a population of approximately 769,221 persons per district. Statistics released by the U.S. Census Bureau at the congressional district level are likely then to show a per-district population of approximately 769,221 persons.
- vii From a numerical perspective, districts with fewer residents are thought of as having greater political power, as it takes fewer voters to elect a representative that has the same voting power in the legislature as residents of districts with more residents. Adherence to the one-person, one-vote principle [Reynold V.v. Sims (1964); Baker V.v. Carr (1962)] prevents deviation from numerical equality in population for congressional districts [Wesberry V.v. Sanders (1964)].

 viii Redistricting is a process that takes place in all legislative bodies that divide political representation in geographically defined districts, such as state legislatures as well asand municipal councils.
- ix The Census Bureau recently released (vintage) population estimates for 2020, but only at the state and county levels. We will use these 2020 data at those levels of geographyscales in the analysis herein. However, the Census Bureau has not released 2020 vintage population estimates at the congressional district level. The only vintage population estimates presently available at the congressional district level are for 2019. We will use these 2019 data at the congressional district level in the pertinent analysis.
- * See https://www.census.gov/newsroom/press-releases/2021/statement-redistricting-data-timeline.html, downloaded on May 24, 2021.
- xi An analysis using American Community Survey data as well as population estimates between 2010 and 2019 gave the impression that Florida had gained population on the order of 14%. However, as the apportionment data showed, the state's population actually increased by 14.7%. Therefore, county-level data for 2020 may likely be somewhat different from 2019 estimates. Nevertheless, the expectation is that the most notable demographic trends between the 2010 and 2020 enumerations will be consistent with those estimates observed between 2010 and 2019.
- xii The counties along I-4 courses are Hillsborough, Polk, Osceola, Orange, Seminole, and Volusia. It crosses Florida from Tampa in the west to near Daytona Beach in the northeast of the state. Hillsborough (21%), Polk (23%), Osceola (42%), and Orange (22%) counties were among the 15 fastest growing counties in the state. Adjacent to these counties along I-4 are also the fastest-growing counties, such as Sumter (47%), Manatee (27%), Lake (26%), Flagler (23%), Pasco (22%), and Indian River (17).
- xiii Pasco and Duval counties also grew by more than 100,000 persons.
- xiv Holmes, Hamilton, Union, Jefferson, Calhoun, Madison, Lafayette, Gadsden, Taylor, Jackson, and Gulf counties.
- xv Hardee county.
- xvi As noted above, the enumeration count in 2020 indicated that Florida's population grew by 14.1%. However, population estimates for 2020—a different measure produced by the Census Bureau using different calculations from the decennial enumeration—indicates that Florida's population grew by 15.3%. Reapportionment and redistricting make use of actual population counts from the decennial enumeration. However, as the Census Bureau has yet to produce these data at the sub-state level, we must rely on population estimates and American Community Survey data to discern population changes on the eve of redistricting.

 xvii Inconsistencies in the rate of population growth presented in this analysis derives from the different data products available for different components of the analysis. All data products have the same provenance: the Census Bureau. However, the data for the different products may differ based on the method

to collect it. The population data to be used for reapportionment and redistricting sources will the population data compiled using the 2020 decennial census. These numbers were released in April 2021, but only at the state level. Using data from the 2010 and 2020 decennial census, we observe a population increase of 14.1%. However, using a different data product—the annual estimates of the resident population—we observe a population increase of 15.3%. Because decennial census data on race and ethnicity for scales below the state level have yet to be released, we must rely on other data products for the year 2019 or 2020 that may provide us with an approximation of conditions in 2020 in anticipation of the redistricting process.

xviii Hardee and Gulf counties.

xix The Census Bureau has not released 2020 population estimates at the congressional district level as of the date of this analysis. We therefore rely on data from the American Community Surveys for 2010 and 2019. This Census Bureau product shows a statewide population growth of 14%.

xx From a slightly different angle, those of Caribbean origin represent more than 53% of Hispanics, South Americans represent 18.2%, Central Americans represent nearly 11%, and North Americans (i.e., Mexican) represent 13%.

xxi DeSoto, Glades, Hardee, Hendry, Okeechobee, Putnam, and Walton.

xxii Bay, Bradford, Calhoun, Collier, Dixie, Escambia, Franklin, Gadsden, Gilchrist, Gulf, Hamilton, Highlands, Holmes, Indian, Jackson, Lee, Levy, Liberty, Manatee, Martin, Nassau, Okaloosa, St. Lucie, Santa Rosa, Sarasota, Sumter, Suwannee, and Taylor.

xxiii Flagler, Hernando, Osceola, and Volusia.

xxiv Alachua, Brevard, Charlotte, Citrus, Clay, Columbia, Duval, Hillsborough, Jefferson, Lake, Marion, Orange, Pasco, Pinellas, Polk, St. Johns, St. Lucie, Seminole, Union, Wakulla, and Washington.

**v Mexicans were the largest Hispanic group in 21 counties (60%) in which the Hispanic population was less than 9.5%, and in 14 counties (40%) they were the largest Hispanic group in 14 counties (40%) in which the Hispanic population was greater than 9.5%. Puerto Ricans were the largest Hispanic group in 8 eight counties (32%) in which Hispanics represented less than 9.5% of the county's population, and they were the largest Hispanic group in 17 counties (68%) in which Hispanics represented more than 9.5% of the county's population.

xxvi The 3rd, 4th, 5th, 6th, 7th, 8th, 10th, 11th, 12th, 13th, and 15th districts.

xxvii The 1st, 2nd, 16th, 17th, 18th, and 19th districts.

xxviii CVAP data for the Hispanic national origin group are from the 2015, 5-year estimate of the American Community Survey, the most recent year for which such detailed data are available. CVAP has been calculated based on data from Table B05003 (sex by age by nativity and citizenship statusSex by Age by Nativity and Citizenship Status), from the 2015 American Community Survey, 5-Year Estimates for Selected Population.

xxix In fact, race and ethnicity cannot be sole or leading factors factor in drawing legislative districts. Race and ethnicity may nevertheless be criteria to use in redistricting, albeit subject to administrative and judicial scrutiny, which must adhere to a number of guidelines, such as the Gingles factors and the Senate Report factors.

xxx Collier, Hardee, Hendry, Miami-Dade, Monroe, Orange, Osceola, Pasco, Polk, and Union counties.

xxxi Broward, DeSoto, Glades, Highlands, Hillsborough, Lee, Okeechobee, Palm Beach, St. Lucie, and Seminole counties.

xxxii Broward, Hillsborough and Palm Beach.

xxxiii Hardee, Hendry and Miami-Dade.

Appendix A. Proportion of Florida's Congressional District Population by Race/Ethnicity, 2019

| Hispanic | %6.9 | %9.9 | 11.4% | 8.7% | %2.6 | 13.4% | 26.7% | 11.8% | 44.0% | 28.5% | 11.8% | 14.0% | 10.8% | 32.9% | 23.8% | 17.7% | 16.8% | 17.5% | 20.5% | 26.8% | 25.4% | 23.2% | 40.1% | 42.4% | %0.97 | 72.4% | 70.8% |
|--|---------|---------|---------|------------|---------|---------|---------|---------|---------|----------|---------|-----------|---------|---------|----------|----------|---------|---------|---------|-----------|---------|---------|-------------------|---------|-------------|---------|---------|
| Non- Hispanic Two or more races | 4.7% | 2.3% | 7.6% | 3.0% | 2.4% | 2.0% | 2.1% | 3.0% | 1.7% | 2.7% | 1.7% | 2.3% | 2.8% | 2.5% | 1.9% | 1.7% | 1.6% | 2.3% | 1.0% | 2.0% | 1.9% | 1.7% | 2.3% | 1.1% | 0.4% | %5.0 | %6:0 |
| Non- Hispanic Some other race alone | 0.3% | 0.4% | 0.3% | %9.0 | 0.2% | 0.1% | %9.0 | %9.0 | 0.4% | 1.1% | 0.3% | 0.1% | 0.3% | 0.4% | %2'0 | 0.4% | 0.1% | 0.4% | 0.1% | 0.4% | 0.4% | %2.0 | 0.4% | 0.3% | 0.1% | 0.4% | 0.2% |
| Non-Hispanic Native Hawaiian and Other Pacific Islander alone | 0.1% | 0.2% | 0.2% | 0.1% | %0.0 | 0.1% | 0.1% | 0.1% | 0.1% | %0.0 | %0.0 | %0.0 | %0.0 | 0.1% | 0.1% | %0.0 | %0.0 | %0.0 | 0.1% | %0.0 | %0.0 | 0.1% | 0.1% | 0.1% | %0.0 | %0.0 | %0.0 |
| Non- Hispanic Asian alone | 2.3% | 2.0% | 3.3% | 4.6% | 2.3% | 1.8% | 5.1% | 2.2% | 2.9% | 5.2% | 1.4% | 3.0% | 3.4% | 4.3% | 3.1% | 2.2% | 1.3% | 2.3% | 1.9% | 2.5% | 2.7% | 3.4% | 4.8% | 1.1% | 1.1% | 1.3% | 2.3% |
| Non-Hispanic American Indi- an and Alaska Native alone | 0.3% | 0.2% | 0.3% | 0.3% | 0.3% | 0.2% | 0.2% | 0.2% | 0.2% | 0.1% | 0.4% | 0.2% | 0.2% | 0.1% | 0.4% | 0.2% | 0.3% | 0.2% | 0.1% | 0.1% | 0.1% | 0.1% | 0.3% | 0.2% | 0.1% | %0.0 | %0:0 |
| Non-Hispanic Black or Afri- can American alone | 12.7% | 12.5% | 16.0% | %9.6 | 46.4% | 10.6% | 10.4% | 8.7% | 11.4% | 28.1% | 7.2% | 5.2% | 11.7% | 17.0% | 13.3% | 9.3% | 7.3% | 12.0% | 7.5% | 51.8% | 15.6% | 14.4% | 14.3% | 44.7% | 3.4% | 10.0% | 4.6% |
| Non- Hispanic White alone | 72.7% | 75.9% | %6:39 | 73.2% | 38.7% | 71.8% | 54.8% | 73.4% | 39.2% | 34.4% | 77.1% | 75.0% | 70.8% | 42.9% | %2'99 | %9'89 | 72.6% | 65.2% | %2'89 | 16.4% | 53.8% | 26.4% | 37.8% | 10.2% | 19.1% | 15.3% | 21.2% |
| Not Hispanic | 93.1% | 93.4% | %9.88 | 91.3% | %8.06 | %9.98 | 73.3% | 88.2% | %0.95 | 71.5% | 88.2% | %0.98 | 89.2% | 67.1% | 76.2% | 82.3% | 83.2% | 82.5% | %5.67 | 73.2% | 74.6% | %8.97 | %6'69 | %9'.29 | 24.0% | 27.6% | 29.2% |
| Total Population | 798,305 | 720,777 | 758,939 | 836,235 | 742,643 | 790,455 | 814,980 | 780,036 | 931,872 | 811,634 | 813,112 | 811,308 | 731,658 | 831,508 | 801,294 | 873,875 | 804,754 | 795,742 | 833,013 | 802,463 | 786,566 | 760,953 | 762,858 | 754,731 | 796,422 | 780,951 | 750,653 |
| District's Representative | Gaetz | Dunn | Cammack | Rutherford | Lawson | Waltz | Murphy | Posey | Soto | Dennings | Webster | Bilirakis | Crist | Castor | Franklin | Buchanan | Steube | Mast | Donalds | Hastings* | Frankel | Deutch | Wasserman Schultz | Wilson | Diaz-Balart | Gimenez | Salazar |
| District Number | - | 2 | က | 4 | 2 | 9 | 7 | œ | 6 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 24 | 25 | 26 | 27 |

Source: U.S. Census Bureau, 2019 American Community Survey; 1-Year Estimates (TableID:B03002)

Appendix B. Proportion of Florida's County Population by Race/Ethnicity, 2020

| County Alachua Baker Bay Bradford Brevard Broward | Total Population 271,218 29,566 | Non- Hispanic | Non-Hispanic White Alone | Non-Hispanic Black alone | Non-Hispanic American Indian and Alaska | Non-Hispanic Asian alone | Non-Hispanic Native Hawaiian and Other Pacific | Non-Hispanic Two or More | Hispanic |
|--|--|------------------|-----------------------------|-----------------------------|---|-----------------------------|--|-----------------------------|----------|
| Baker Bay Bradford Brevard | | 00.00/ | | | Native alone | Asian alone | Islander | Races | |
| Bay Bradford Brevard | 29 566 | 89.3% | 60.5% | 20.0% | 0.2% | 6.0% | 0.1% | 2.5% | 10.7% |
| Bradford Brevard | | 97.1% | 80.1% | 14.1% | 0.4% | 0.7% | 0.0% | 1.8% | 2.9% |
| Brevard | 171,322 | 93.1% | 76.3% | 10.7% | 0.6% | 2.3% | 0.1% | 3.0% | 6.9% |
| | 28,593 | 95.3% | 72.6% | 19.9% | 0.4% | 0.6% | 0.0% | 1.8% | 4.7% |
| Broward | 608,459 | 88.8% | 73.4% | 10.0% | 0.3% | 2.6% | 0.1% | 2.4% | 11.2% |
| DIUWAIU | 1,958,105 | 68.6% | 34.3% | 28.6% | 0.2% | 3.7% | 0.1% | 1.7% | 31.4% |
| Calhoun | 14,078 | 93.9% | 77.5% | 12.3% | 1.2% | 0.8% | 0.1% | 2.2% | 6.1% |
| Charlotte | 194,711 | 92.0% | 83.4% | 5.5% | 0.3% | 1.4% | 0.1% | 1.4% | 8.0% |
| Citrus | 153,010 | 93.7% | 87.2% | 2.9% | 0.4% | 1.7% | 0.0% | 1.6% | 6.3% |
| Clay | 221,770 | 89.3% | 70.9% | 12.0% | 0.4% | 3.0% | 0.1% | 2.9% | 10.7% |
| Collier | 392,973 | 71.4% | 62.1% | 6.6% | 0.2% | 1.5% | 0.0% | 0.9% | 28.6% |
| Columbia | 72,654 | 93.3% | 71.8% | 18.1% | 0.5% | 1.0% | 0.1% | 1.8% | 6.7% |
| DeSoto | 38,520 | 68.1% | 54.4% | 11.8% | 0.3% | 0.5% | 0.0% | 1.0% | 31.9% |
| Dixie | 17,057 | 95.8% | 83.9% | 9.3% | 0.6% | 0.4% | 0.0% | 1.6% | 4.2% |
| Duval | 966,728 | 89.0% | 51.4% | 29.7% | 0.3% | 4.9% | 0.1% | 2.6% | 11.0% |
| Escambia | 322,364 | 93.9% | 63.9% | 29.7 % | 0.7% | 3.2% | 0.1% | 3.3% | 6.1% |
| | 118,451 | 88.9% | 74.4% | 9.9% | 0.7% | 2.4% | 0.2% | 1.9% | 11.1% |
| Flagler | | | | | | | | | |
| Franklin | 12,201 | 94.1% | 78.4% | 12.8% | 0.5% | 0.4% | 0.0% | 2.0% | 5.9% |
| Gadsden | 45,277 | 89.1% | 32.4% | 54.9% | 0.2% | 0.6% | 0.0% | 0.9% | 10.9% |
| Gilchrist | 18,885 | 93.6% | 85.8% | 5.3% | 0.5% | 0.5% | 0.0% | 1.5% | 6.4% |
| Glades | 14,198 | 78.2% | 60.1% | 12.7% | 3.8% | 0.5% | 0.1% | 1.1% | 21.8% |
| Gulf | 13,534 | 97.1% | 82.4% | 11.2% | 0.6% | 0.6% | 0.0% | 2.3% | 2.9% |
| Hamilton | 14,521 | 89.6% | 54.2% | 32.4% | 0.7% | 0.6% | 0.0% | 1.7% | 10.4% |
| Hardee | 26,822 | 55.7% | 46.5% | 6.7% | 0.4% | 0.9% | 0.1% | 1.2% | 44.3% |
| Hendry | 42,813 | 44.3% | 30.7% | 10.8% | 1.3% | 0.8% | 0.1% | 0.7% | 55.7% |
| Hernando | 198,792 | 84.6% | 75.7% | 5.4% | 0.3% | 1.4% | 0.1% | 1.8% | 15.4% |
| Highlands | 106,639 | 78.7% | 65.8% | 9.7% | 0.4% | 1.5% | 0.0% | 1.4% | 21.3% |
| Hillsborough | 1,497,957 | 70.1% | 47.1% | 16.2% | 0.2% | 4.4% | 0.1% | 2.1% | 29.9% |
| Holmes | 19,594 | 96.8% | 86.2% | 6.7% | 1.0% | 0.6% | 0.1% | 2.1% | 3.2% |
| Indian River | 162,518 | 87.1% | 74.9% | 9.0% | 0.2% | 1.6% | 0.0% | 1.4% | 12.9% |
| Jackson | 46,085 | 94.9% | 65.6% | 25.9% | 0.7% | 0.6% | 0.1% | 1.9% | 5.1% |
| Jefferson | 14,543 | 95.6% | 61.2% | 31.9% | 0.4% | 0.7% | 0.0% | 1.5% | 4.4% |
| Lafayette | 8,482 | 85.7% | 71.3% | 12.2% | 0.4% | 0.3% | 0.1% | 1.5% | 14.3% |
| Lake | 375,492 | 82.9% | 67.8% | 10.7% | 0.3% | 2.2% | 0.1% | 1.7% | 17.1% |
| Lee | 790,767 | 77.0% | 65.7% | 8.1% | 0.2% | 1.7% | 0.0% | 1.4% | 23.0% |
| Leon | 295.460 | 93.2% | 55.5% | 31.7% | 0.3% | 3.5% | 0.0% | 2.2% | 6.8% |
| Levy | 42,214 | 90.9% | 78.8% | 8.9% | 0.5% | 0.9% | 0.1% | 1.8% | 9.1% |
| Liberty | 8,364 | 93.0% | 71.3% | 18.9% | 0.9% | 0.3% | 0.0% | 1.4% | 7.0% |
| Madison | 18,707 | 93.8% | 54.4% | 37.0% | 0.6% | 0.4% | 0.0% | 1.4% | 6.2% |
| Manatee | 411,219 | 83.2% | 70.6% | 8.5% | 0.2% | 2.3% | 0.1% | 1.6% | 16.8% |
| Marion | 373,513 | 85.3% | 69.0% | 12.5% | 0.2% | 1.7% | 0.1% | 1.7% | 14.7% |
| | 162,088 | | | | | | | | |
| Martin | | 85.9% | 77.8% | 5.0% | 0.2% | 1.5% | 0.1% | 1.3% | 14.1% |
| Miami-Dade | 2,707,303 | 31.1% | 13.5% | 15.3% | 0.1% | 1.5% | 0.0% | 0.7% | 68.9% |
| Monroe | 73,900 | 74.5% | 64.6% | 6.6% | 0.3% | 1.4% | 0.1% | 1.4% | 25.5% |
| Nassau | 91,113 | 95.1% | 86.2% | 5.8% | 0.3% | 1.0% | 0.1% | 1.6% | 4.9% |
| Okaloosa | 212,820 | 90.0% | 72.6% | 9.7% | 0.5% | 3.1% | 0.2% | 4.0% | 10.0% |
| Okeechobee | 42,297 | 73.5% | 62.1% | 8.4% | 0.9% | 0.9% | 0.1% | 1.1% | 26.5% |
| Orange | 1,404,396 | 67.1% | 39.1% | 20.2% | 0.2% | 5.5% | 0.1% | 1.9% | 32.9% |
| Osceola | 385,315 | 44.0% | 29.6% | 9.8% | 0.2% | 2.8% | 0.1% | 1.5% | 56.0% |
| Palm Beach | 1,507,600 | 76.6% | 53.3% | 18.8% | 0.2% | 2.9% | 0.0% | 1.4% | 23.4% |
| Pasco | 570,412 | 82.9% | 71.6% | 6.0% | 0.3% | 2.9% | 0.1% | 2.0% | 17.1% |
| Pinellas | 976,802 | 89.7% | 73.5% | 10.4% | 0.2% | 3.5% | 0.1% | 2.0% | 10.3% |
| Polk | 744,552 | 74.3% | 55.7% | 14.7% | 0.3% | 1.8% | 0.1% | 1.7% | 25.7% |
| Putnam | 74,815 | 89.6% | 71.0% | 15.8% | 0.4% | 0.6% | 0.1% | 1.6% | 10.4% |
| St. Johns | 278,715 | 92.1% | 81.3% | 5.2% | 0.2% | 3.4% | 0.1% | 1.9% | 7.9% |
| St. Lucie | 337,186 | 79.7% | 55.2% | 20.5% | 0.2% | 1.9% | 0.1% | 1.9% | 20.3% |
| Santa Rosa | 189,139 | 93.9% | 81.7% | 6.2% | 0.7% | 2.1% | 0.2% | 3.1% | 6.1% |
| Sarasota | 443,465 | 90.3% | 82.5% | 4.3% | 0.2% | 1.8% | 0.0% | 1.4% | 9.7% |
| Seminole | 474,171 | 77.1% | 58.1% | 11.6% | 0.2% | 5.0% | 0.1% | 2.2% | 22.9% |
| Sumter | 139,018 | 94.0% | 85.2% | 6.6% | 0.3% | 1.0% | 0.1% | 0.9% | 6.0% |
| Suwannee | 44,851 | 89.8% | 75.2% | 12.0% | 0.4% | 0.6% | 0.0% | 1.5% | 10.2% |
| Taylor | 21,600 | 95.7% | 72.5% | 19.4% | 0.9% | 0.9% | 0.0% | 2.0% | 4.3% |
| Union | 15,182 | 94.2% | 69.5% | 22.2% | 0.4% | 0.6% | 0.0% | 1.5% | 5.8% |
| Volusia | 561,497 | 84.5% | 70.1% | 10.5% | 0.4% | 1.9% | 0.0% | 1.8% | 15.5% |
| Wakulla | 34,319 | 95.9% | 79.1% | 13.4% | 0.7% | 0.7% | 0.1% | 2.0% | 4.1% |
| Truntalia | 76,648 | 93.6% | 84.1% | 5.1% | 0.6% | 1.2% | 0.1% | 2.4% | 6.4% |
| Walton | | 33.070 | 04.170 | J. 1 /0 | 0.076 | 1.2/0 | U. 1 /0 | 2.4 /0 | 0.4 /0 |

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